

# NC Capital Area Metropolitan Planning Organization Meeting Minutes - Final Executive Board

1 Fenton Main St.  
Suite 201  
Cary NC 27511

---

Wednesday, April 19, 2023

4:00 PM

Conference Room

---

## **1. Welcome and Introductions**

- Present:** 29 - Sig Hutchinson, Alan Coats, Terry Mahaffey, Blake Massegill, Harold Weinbrecht, Glenn York, Porter Casey, Andria Archer, Avery Everett, Montell Irvin, Shaun McGrath, Deans Eatman, Joe Deloach, Mary-Ann Baldwin, Georgana Kicinski, Cat Redd, Corey Branch, Ben McDonald, Ben McDonald, TJ Cawley, Ronnie Currin, Chair Vivian Jones, Vice Chair RS "Butch" Lawter, Susan Evans, Jacques Gilbert, Ken Marshburn, Lewis Weatherspoon, Scott Brame, and Dennis Jernigan
- Absent:** 9 - Bob Smith, Matt Mulhollem, Michael Schriver, Art Wright, Russ May, Melvin Mitchell, Valerie Jordan, Grady Hunt, and Joe Geigle

## **2. Adjustments to the Agenda**

*There were no adjustments to the agenda.*

## **3. Ethics Statement:**

*There were no conflicts.*

## **4. Public Comments**

*There were no public comments.*

## **5. Consent Agenda**

### **5.1 Meeting Minutes**

**Requested Action:** Adopt March Meeting Minutes

**Attachments:** [Meeting Minutes - March 15, 2023](#)

### **5.2 2023 NCDOT Multimodal Planning Grant Application**

Kenneth Withrow, MPO Staff

**Requested Action:** Adopt resolutions for the Town of Angier and the City of Raleigh.

**Attachments:** [Staff Report](#)

[Multimodal Planning Grant-Resolution-Angier-CAMPO-2023-03-21-Final Update](#)

[Multimodal Planning Grant-Resolution-Raleigh-CAMPO-2023-03-31](#)

**End of Consent Agenda**

*Blake Massengill motioned to approve the consent agenda. Georgana Kicinski seconded that motion.*

**The consent agenda was approved by unanimous vote.**

**6. Regular Agenda**

**6.1 Rail Corridor Identification and Development Program**

NCDOT Deputy Sec. Julie White/Jason Orthner

**Requested Action:** Receive as information**Attachments:** [Staff Report](#)

*Jason Orthner presented this item.*

*Mr. Orthner stated that the vision for the FRA's Rail Corridor Identification and Development Program is to establish intercity passenger rail corridors throughout the country. He informed the Executive Board that the program would help create a pipeline of intercity passenger rail projects ready for implementation.*

*Mr. Orthner noted that because of the success in ridership and currently established agreements, they are starting a 5th roundtrip train between Raleigh and Charlotte, this summer. He stated that this would provide 5 trains daily, going each way, between Charlotte and Raleigh, along with points in between.*

*Mr. Orthner stated that the corridors map plan extends as far west as Asheville, as far east as Morehead City and Wilmington, includes Winston-Salem, and takes advantage of the S-Line corridor in many areas. He noted that the Triangle, in the epicenter of these corridors.*

*Mr. Orthner stated that one of the most important things, in making this system work, is the S-Line project. He reminded the Executive Board that the S-Line is the interstate feeder that will generate the volume of traffic that ensures the success of the system.*

*Mr. Orthner stated that the DC to Charlotte corridor was one of the centerpieces of what was submitted. He stated that this is the corridor that links the northeast through Virginia to North Carolina. He stated that a population of 20M are currently connected by this corridor and expects that to grow to a population of about 25M by 2040.*

*Mr. Orthner discussed a basic timeline for the program that was established by the FRA. He stated that the enactment was initially included in the BIL and established the corridor ID program in May of 2022. North Carolina submitted 12 corridor applications by the deadline of March 27, 2023. He stated that NCDOT will be issuing the selections of the program in late Summer of 2023.*

*Mr. Orthner noted that NCDOT applied for the 1st segment of the S-Line, under the Federal State Partnership, which is one of the most competitive projects in the nation. He stated that the FRA is really leaning on this program's early wins and successes to demonstrate that they are developing a nationwide system.*

*Chair Jones opened the floor for questions and/or comments.*

*Sig Hutchinson commented that this was amazing leadership for moving this initiative forward. He asked how CAMPO can help support and facilitate the effort to develop the network and for any additional information and/or updates on the S-Line.*

*Mr. Orthner responded stating that CAMPO has been doing great with engagement by submission of the letters of support. He stated that the most important job that the MPOs have to recognize that the projects might apply to the STIP through the STI process, in order to get it to the 20% to achieve the criteria to apply for the federal grants.*

*He continued to give an update on the S-Line informing the Executive Board that there was a win of the 30% grant of last year, and they've hit the ground running on that. The detailed surveys for the 162 miles, from Raleigh to Richmond, as well as 80 miles of roadway are underway. Those surveys are expected to be delivered at the end of the year. Consulting firms will be ready to go, once the surveys are available, to develop detailed design plans on those.*

*Susan Evans asked about the time frame for the grant awards.*

*Mr. Orthner responded that the FRA indicated that, for the corridor ID program, and the selection of those corridors, it is anticipated to occur around late summer this year. If corridors are not selected in this first round, another opportunity to resubmit under additional rounds of corridor ID will happen next year.*

*He stated that in reference to the S-Line, they should hear back on the Fed/State Partnership Grant by the end of the year.*

*There were no further questions and/or comments.*

**This item was received as information.**

**6.2****Complete 540 - Update**

Dennis Jernigan, NC Turnpike Authority staff

**Requested Action:** Receive as Information.

**Attachments:** [Staff Report](#)  
[20230317 CAMPO Presentation\\_TCC](#)

*Dennis Jernigan, NC Turnpike Authority, presented this item.*

*Mr. Jernigan informed the Executive Board that the proposed Complete 540 project would extend the Triangle Expressway from the N.C. 55 Bypass in Apex to U.S. 64/U.S. 264 (I-87) in Knightdale, completing the 540 Outer Loop around the greater Raleigh area.*

*Mr. Jernigan stated that transportation, social and economic demands and mobility considerations are the basis for additional transportation infrastructure in southeastern Wake County.*

*He stated that at this time, construction projects R-2721 (N.C. 55 Bypass to U.S. 401), R-2828 (U.S. 401 to I-40) , and project R-2829 (I-40 to I-87) are moving forward.*

*Mr. Jernigan presented a slide which illustrated stabilized soil and bridge construction. He then discussed the project schedule, in which they have reached each target date.*

*Mr. Jernigan shared some of the completed activities pertaining to Phase 2 of Complete 540. These included: having the corridor permit signed agreement with the railroad, and industry coordination.*

*Mr. Jernigan discussed the relocation of the FAA communications tower, SBA cell phone tower with 5 tenants and the Capital Broadcasting Company tower on US 70.*

*Chair Jones opened the floor for questions and/or comments.*

*Blake Massengill asked when is Phase I scheduled to open?*

*Mr. Jernigan responded stating that Phase I is scheduled to open in late spring of 2024.*

*Ken Marshburn openly thanked Mr. Jernigan for his efforts.*

*Shaun McGrath asked whether portions could be opened when they are finished instead of waiting for all of Phase 1 to be complete to open it all at once.*

*Mr. Jernigan responded stating that they must open it all at once to avoid being over capacity.*

*Sig Hutchinson expressed his gratitude for the attention to the bicycle pedestrian greenway connectivity.*

*Georgana Kicinski stated that Mr. Jernigan did great with communication and keeping the public informed.*

*There were no further questions and/or comments.*

**This item was received as information.**

**6.3 Southeast Area Study Update**

Gaby Lawlor, MPO Staff

**Requested Action:** Receive as information.**Attachments:** [Staff Report](#)

*Allison Fluitt, of Kimley-Horn, presented this item.*

*Ms. Fluitt provided some updates on the status of the Southeast Area Study, to include the project background and schedule. She informed the Board that this study integrates land use and transportation to accommodate existing and future travel needs for the purpose of reevaluating and revising, as needed.*

*Ms. Fluitt stated that this study builds on the first Southeast Area Study that had a unified vision and comprehensive transportation strategy, which was established in 2017. She informed that this study is unique because, for the first time, they extended beyond the CAMPO model boundary, in an attempt to ensure that they are fully capturing the growth in both Wake and Johnston counties. The original Southeast Area Study, covered parts of Wake and Johnston Counties, and the municipalities of Archer Lodge, Benson, Clayton, Four Oaks, Garner, Kenly, Micro, Raleigh, Selma, Smithfield and Wilson's Mills.*

*Ms. Fluitt stated that the study update includes the Town of Pine Level as well. The study is being conducted in coordination with NCDOT and the Upper Coastal Plain RPO.*

*Ms. Fluitt stated that when they pulled recent population data, it drastically outpaced what had initially been anticipated in the first southeast study completed in 2017. She shared that the prioritization implementation is scheduled for summer this year. The SEAS Update is scheduled to wrap up in June 2023, at which point the final study and the recommendations that come out of it will come back to the TCC for recommendation to the Executive Board.*

*Chair Jones opened the floor for questions and/or comments.  
There were none.*

**This item was received as information.**

**6.4 MTP Roadway Prioritization**

Tim Shortley - CAMPO Staff

**Requested Action:** Receive as information**Attachments:** [Staff Report](#)

*Tim Shortley, CAMPO, presented this item.*

*Mr. Shortley started his presentation giving a brief breakdown of the MTP Roadway team.*

*He stated that the purpose of the study is to identify and develop a robust and systematic approach for prioritizing proposed roadway improvements for the Metropolitan Transportation Plan beyond traditional measures of effectiveness. He briefly gave an overview of the project's task and schedule.*

*He discussed peer research and data assessment, criteria and methodology development, scoring resources, and strategic roadmap.*

*Mr. Shortley informed the Board that the analysis will investigate existing data inventories and prioritization algorithms and develop new methodologies that incorporate broader measures of project impact in support of the region's Metropolitan Transportation Plan.*

*Mr. Shortley informed the Board of the breakdown of the current project prioritization which involves a single metric which is travel time savings. He then discussed the ideal project prioritization which incorporates local planning, equity, safety, multi-modal, environmental and freight.*

*He then informed the Board of the prioritization criteria in which were developed based on MTP goals and objectives.*

*Mr. Shortley briefly discussed the score process in which criteria undergo once they are developed. He stated that after criteria has been finalized, needs/existing conditions and project impact scores will be calculated. Then, scores will be combined using a 3 step process. This process begins with normalization, then data informed score calculation, followed by weighting.*

*Mr. Shortley presented an example of a basic representation of what the scores would look like out of the discussed tool. He ended his presentation providing a strategic roadmap for the project prioritization planning processes.*

*He informed the Board that they will finalize development of the prioritization tool with High Street Consulting in June of 2023.*

*Mr. Shortley stated that there is a CAMPO MTP/TIP steering committee meeting this fall and that this item will then be brought to the TCC and the Executive Board for the recommendations on development of the 2055 MTP.*

*Chair Jones opened the floor for questions and/or comments.*

*Alex Rickard stated that this is his favorite project because this tool has a number of settings that could be used to reflect the priorities that both the public and the Executive Board have.*

**This item was received as information.**

**6.5 2024-2033 TIP/STIP Update**

Alex Rickard, CAMPO Staff

**Requested Action:** Receive as information with possible direction to staff.**Attachments:** [Staff Report](#)

*Alex Rickard, CAMPO, presented this item.*

*Mr. Rickard stated that there is a current 2029 STIP, which is the result of projects from SPOT 3, 4 and 5. He stated that as the projects get closer to construction, there is always better cost estimates. He reminded the Board that this is not new information.*

*Mr. Rickard informed the Board that in April of last year, a new 2033 Draft STIP was released because as a state, we are \$8B over budget. With that, SPOT 6 was cancelled. An updated STIP was released in August of 2022. He reminded the Board that last month, the Board motioned to swap out some projects for the 2024-2033 STIP.*

*Mr. Rickard stated that on April 3, 2024, a Draft STIP was received. This draft included schedule changes, lower revenues and additional project cost. He stated that this resulted in several project delays and some uncommitted projects.*

*Mr. Rickard stated that Phase 2 of NC-540 has been accelerated. He stated that the final 2024-2027 STIP has a deadline of September 2023 to be approved by FHWA. Mr. Rickard informed the Board that when a new STIP is adopted, it must conform to the MTP. He stated that in June, the final version of the approved 2024-2033 TIP along with an MTP amendment, and an Air Quality Conformity Determination Report for adoption.*

*Chair Jones opened the floor for questions and/or comments.*

*Jaques Gilbert asked will CAMPO review projects or suggest possible additional swaps or revision to the STIP?*

*Mr. Rickard responded stating that CAMPO will do whatever is directed by the Executive Board. He also stated that he does believe that there may be opportunity to make adjustments in the September/October time frame, once the deadline to satisfy federal requirements of having a new STIP.*

*Chair Vivian Jones expressed her frustrations with the lack of communication and coming together on this. She stated that the Capital Blvd project has been discussed for over 22 years.*

*Chair Jones continued to inform the Board that she had heard news of the Rogers Road project being put off. She stated that the project was supposed to have been finished 2 years ago, and now the letting is being put off until the Spring.*

*Chair Jones stated that she doesn't believe that it makes sense for this to be a freeway project anymore. She noted that in August, she intends to vote against it.*

*Susan Evans commented that a process of swapping out projects, based on a list that they currently had, was just completed. But, now a new list has been provided, which she feels could effect the swap decisions that were previously made. Ms. Evans inquired about whether or not an opportunity to revisit this process would be provided. She expressed her frustrations with the process.*



*Georgana Kicinski asked where does emergency needs come in with swapping.*

*Mr. Rickard stated that there was an issue with this, a few years ago, with flooding. There were some delays on some construction projects.*

*Brandon Jones, NCDOT Division 5, responded stating that when you have a severe emergency, such as hurricanes, it depends on cash-on-hand situations, making decisions as a state to put infrastructure back in place. Especially, when it is a state wide event, tough decisions are made, knowing that it may cause impacts to other projects and/or funding. He stated that there are some measures put in place to better prepare for emergency events.*

*Ms. Kicinski informed the Board, that in Creedmoor, the school board has decided to close one school in Granville County, and move all of the students to another school. She stated that the Highway Study of 56 in 2025 has caused an issue with a lack of lanes for parents picking up students.*

*Ms. Kicinski stated that the city of Creedmoor will be extremely affected by this change. To the point where Hwy 1550 and Hwy 56 will be gridlocked during student pick up and drop off hours. She stated that this is scheduled to happen in August and resolution is needed.*

*Brandon Jones responded stating that this type of emergency is handled differently than natural disasters. He stated that this would be under a different type of funding source. Mr. Jones stated that they could try to find the root solution to address this issue.*

*Chris Lukasina asked members to clarify their request regarding staff's analysis on the updated STIP from NCDOT.*

*Chair Jones clarified that the Board members requests to better understand how STIP reprogramming decisions are made by NCDOT and communicated to jurisdictions.*

**This item was received as information.**

## **7. Informational Item: Budget**

**This item was received as information.**

### **7.1**

**Requested Action:** Receive as information.

**Attachments:** [2023 Operating Budget Projection Q2](#)

**This item was received as information.**

### **7.2**

#### **Member Shares FY 2023**

Lisa Blackburn, MPO Staff

**Requested Action:** Receive as Information

**Attachments:** [2023 Member Dues Projection Q2](#)

**This item was received as information.**

**8. Informational Item: Project Updates**

This item was received as information.

**8.1 Project Updates - April 2023**

**Requested Action:** Receive as information.

**Attachments:** [Project Updates](#)

This item was received as information.

**8.2 Public Engagement Updates**

Bonnie Parker, MPO Staff

**Requested Action:** Receive as information.

**Attachments:** [Exec Board Public Engagement Updates 2023\\_04\\_12](#)

This item was received as information.

**9. Informational Item: Staff Reports**

*MPO Director:*

*Chris Lukasina reminded members that the NC AMPO statewide annual conference is next week, in Greenville. He added that it will be located in New Bern, in April of 2024.*

*Mr. Lukasina gave updates on CAMPO's open positions.*

*He informed the Executive Board that GoTriangle has proposed removal of the Wake County portion of the vehicle rental car tax, as part of a solution to eliminate future operating deficiencies. The rental car tax is a revenue source that is included in the adopted Wake Transit Plan, the adopted Financial Modal, each of the previous annual budgets for the Wake Transit Program and the recommended FY2024 Wake Transit Work Plan and Budget.*

*Mr. Lukasina stated that CAMPO, Wake County and GoTriangle have been in discussions pertaining to resolving this issue. He stated that, if removed, this revenue source would impact all of the noted items.*

*Mr. Lukasina informed the Board that if an agreement cannot be reached, Article 10 of the Wake Transit's Interlocal Agreement would likely be invoked and a conference committee would be created. This committee would include appointed representation from CAMPO, GoTriangle and Wake County. The committee would be formed to reach an agreement.*

*Mr. Lukasina reminded the Board that there are Executive Board alternates that have yet to complete the required ethic filings for 2023, and are in jeopardy of being fined \$500.*

*He then provided an MPO boundary update stating that the decennial review continues. Mr. Lukasina stated that the biggest potential change would be in Johnston County, should they decide to form their own MPO. This is the Clayton/Archer Lodge area which has a decision deadline of June.*

*NCDOT Transportation Planning Division:*

*Phil Geary stated that the NC Clean Transportation Plan is out. He stated that if interested, you can Google, clean transportation plan, it is the first link.*

*NCDOT Division 4:*

*Jennifer Collins informed the Board that the division has been working with CAMPO and the Town of Clayton on submitting a Carbon Production Program (CRP) application. She stated that they were hoping to get a decision in April, but received notification that it will actually be around May or June. This is due to the amount of projects that are competing for this pot of funding. Ms. Collins stated that she will keep CAMPO informed and updated.*

*NCDOT Division 5:*

*Brandon Jones gave a project update on the I-5111 project. He stated there has been some opening of lanes in the eastbound direction.*

*Mr. Jones informed the Board that by the end of this week, all of the new lanes in the eastbound direction from I-440 to the US 70 bypass will be opened. He stated that by the end of next week, the same will be done for the lanes going in the westbound direction.*

*Mr. Jones stated that Fred Smith has started the 540 repaving job between Six Forks and Glenwood. He stated that it is about 2 months of work in both directions.*

*NCDOT Division 6:*

*Darius Sturdivant updated the Board on the R-5705 project which is divided into 3 segments ( Segments A,B,C). He stated that Segment B, is in initial stages of construction.*

*Mr. Sturdivant stated that the project should be wrapping up by late 2026/early 2027. He stated that Segment A letting is scheduled for September.*

*He also stated that TCC and Board members will receive routine monthly updates.*

## **10. Adjournment**

### Upcoming Meetings/Events

<i>Capital Area MPO TCC Meeting 1 Fenton Main St. Suite 201 Cary, NC 27511</i>	<i>May 4, 2023 10:00am - noon</i>
<i>Capital Area MPO TAC Meeting 1 Fenton Main St. Suite 201 Cary, NC 27511</i>	<i>May 17, 2023 4:00pm - 6:00pm</i>
<i>Capital Area MPO TCC Meeting 1 Fenton Main St. Suite 201 Cary, NC 27511</i>	<i>June 1, 2023 10:00am - noon</i>
<i>Capital Area MPO TAC Meeting 1 Fenton Main St. Suite 201 Cary, NC 27511</i>	<i>June 21, 2023 4:00pm - 6:00pm</i>